

FIRST REGULAR SESSION

SENATE BILL NO. 242

94TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR NODLER.

Read 1st time January 10, 2007, and ordered printed.

TERRY L. SPIELER, Secretary.

0846S.02I

AN ACT

To repeal section 196.1003, RSMo, and to enact in lieu thereof eight new sections relating to the tobacco master settlement agreement, with penalty provisions and an emergency clause.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 196.1003, RSMo, is repealed and eight new sections enacted in lieu thereof, to be known as sections 196.1003, 196.1006, 196.1020, 196.1023, 196.1026, 196.1029, 196.1032, and 196.1035, to read as follows:

196.1003. Requirements.

Any tobacco product manufacturer selling cigarettes to consumers within the State (whether directly or through a distributor, retailer or similar intermediary or intermediaries) after the date of enactment of this Act shall do one of the following:

(a) become a participating manufacturer (as that term is defined in section II(jj) of the Master Settlement Agreement) and generally perform its financial obligations under the Master Settlement Agreement; or

(b) (1) place into a qualified escrow fund by April 15 of the year following the year in question the following amounts (as such amounts are adjusted for inflation)--

1999: \$.0094241 per unit sold after the date of enactment of this Act;

2000: \$.0104712 per unit sold;

for each of 2001 and 2002: \$.0136125 per unit sold;

for each of 2003 through 2006: \$.0167539 per unit sold;

for each of 2007 and each year thereafter: \$.0188482 per unit sold.

(2) A tobacco product manufacturer that places funds into escrow

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

18 pursuant to paragraph (1) shall receive the interest or other appreciation on such
19 funds as earned. Such funds themselves shall be released from escrow only under
20 the following circumstances--

21 (A) to pay a judgment or settlement on any released claim brought against
22 such tobacco product manufacturer by the State or any releasing party located or
23 residing in the State. Funds shall be released from escrow under this
24 subparagraph (i) in the order in which they were placed into escrow and (ii) only
25 to the extent and at the time necessary to make payments required under such
26 judgment or settlement;

27 (B) to the extent that a tobacco product manufacturer establishes that the
28 amount it was required to place into escrow **on account of units sold in the**
29 **state** in a particular year was greater than the [State's allocable share of the
30 total payments that such manufacturer would have been required to make in that
31 year under the Master Settlement Agreement (as determined pursuant to section
32 IX(i)(2) of the Master Settlement Agreement, and before any of the adjustments
33 or offsets described in section IX(i)(3) of that Agreement other than the Inflation
34 Adjustment)] **master settlement agreement payments, as determined**
35 **under section IX(i) of that agreement, including after final**
36 **determination of all adjustments, that such manufacturer would have**
37 **been required to make on account of such units sold** had it been a
38 participating manufacturer, the excess shall be released from escrow and revert
39 back to such tobacco product manufacturer; or

40 (C) to the extent not released from escrow under subparagraphs (A) or (B),
41 funds shall be released from escrow and revert back to such tobacco product
42 manufacturer twenty-five years after the date on which they were placed into
43 escrow.

44 (3) Each tobacco product manufacturer that elects to place funds into
45 escrow pursuant to this subsection shall annually certify to the Attorney General
46 that it is in compliance with this subsection. The Attorney General may bring a
47 civil action on behalf of the State against any tobacco product manufacturer that
48 fails to place into escrow the funds required under this section. Any tobacco
49 product manufacturer that fails in any year to place into escrow the funds
50 required under this section shall--

51 (A) be required within 15 days to place such funds into escrow as shall
52 bring it into compliance with this section. The court, upon a finding of a violation
53 of this subsection, may impose a civil penalty to be paid to the State's general

54 revenue fund in an amount not to exceed 5 percent of the amount improperly
55 withheld from escrow per day of the violation and in a total amount not to exceed
56 100 percent of the original amount improperly withheld from escrow;

57 (B) in the case of a knowing violation, be required within 15 days to place
58 such funds into escrow as shall bring it into compliance with this section. The
59 court, upon a finding of a knowing violation of this subsection, may impose a civil
60 penalty to be paid to the State's general revenue fund in an amount not to exceed
61 15 percent of the amount improperly withheld from escrow per day of the
62 violation and in a total amount not to exceed 300 percent of the original amount
63 improperly withheld from escrow; and

64 (C) in the case of a second knowing violation, be prohibited from selling
65 cigarettes to consumers within the State (whether directly or through a
66 distributor, retailer or similar intermediary) for a period not to exceed 2 years.

67 Each failure to make an annual deposit required under this section shall
68 constitute a separate violation. Any tobacco product manufacturer that violates
69 the provisions of this section shall pay the State's cost and attorney's fees
70 incurred during a successful prosecution under this section.

196.1006. Severability Clause.

2 If section 196.1003, or any portion of the amendment to
3 subparagraph (B) of paragraph (2) of subdivision (b) of section 196.1003
4 amended by this act, is held by a court of competent jurisdiction to be
5 unconstitutional, then such subparagraph (B) shall be deemed to be
6 repealed in its entirety. If paragraph (2) of subdivision (b) of section
7 196.1003 shall thereafter be held by a court of competent jurisdiction
8 to be unconstitutional, then sections 196.1003 and 196.1006 amended by
9 this act shall be deemed repealed, and subparagraph (B) of paragraph
10 (2) of subdivision (b) of section 196.1003 shall be restored as if no such
11 amendments had been made. Neither any holding of
12 unconstitutionality nor the repeal of subparagraph (B) of paragraph (2)
13 of subdivision (b) of section 196.1003 shall affect, impair, or invalidate
14 any other portion of section 196.1003, or the application of such section
15 to any other person or circumstance, and such remaining portions of
16 section 196.1003 shall at all times continue in full force and effect.

196.1020. As used in sections 196.1020 to 196.1035, the following
2 **terms mean:**

3 (1) "Brand family", all styles of cigarettes sold under the same

4 trademark and differentiated from one another by means of additional
5 modifiers or descriptors, including but not limited to "menthol", "lights",
6 "kings", and "100s", and includes any brand name alone or in conjunction
7 with any other word trademark, logo, symbol, motto, selling message,
8 recognizable pattern of colors, or any other indicia of product
9 identification identical or similar to, or identifiable with, a previously
10 known brand of cigarettes;

11 (2) "Cigarette", the same meaning as such term is defined in
12 section 196.1000;

13 (3) "Director", the director of the Missouri department of
14 revenue;

15 (4) "Master settlement agreement", the same meaning as such
16 term is defined in section 196.1000;

17 (5) "Nonparticipating manufacturer", any tobacco product
18 manufacturer that is not a participating manufacturer;

19 (6) "Participating manufacturer", the same meaning as such term
20 is defined in section II(jj) of the master settlement agreement and all
21 amendments thereto;

22 (7) "Qualified escrow fund", the same meaning as such term is
23 defined in section 196.1000;

24 (8) "Stamping agent", a person who is authorized to affix tax
25 stamps to packages or other containers or cigarettes under chapter 149,
26 RSMo, or any person who is required to pay the tax imposed under
27 section 149.160, RSMo, on other tobacco products;

28 (9) "Tobacco product manufacturer", the same meaning as such
29 term is defined in section 196.1000;

30 (10) "Units sold", the same meaning as such term is defined in
31 section 196.1000.

196.1023. 1. Every tobacco product manufacturer whose
2 cigarettes are sold in this state, whether directly or through a
3 distributor, retailer, or similar intermediary or intermediaries, shall
4 execute and deliver on a form prescribed by the director a certification
5 to the director no later than the thirtieth day of April each year
6 certifying under penalty of perjury that as of the date of such
7 certification such tobacco product manufacturer is a participating
8 manufacturer or is in full compliance with section 196.1003, including
9 all quarterly installment payments required under subsection 5 of

10 section 196.1029.

11 (1) A participating manufacturer shall include in its certification
12 a list of its brand families. The participating manufacturer shall
13 update such list thirty calendar days prior to any addition to or
14 modification of its brand families by executing and delivering a
15 supplemental certification to the director.

16 (2) A nonparticipating manufacturer shall include in its
17 certification:

18 (a) A list of all of its brand families and the number of units sold
19 for each brand family that were sold in the state during the preceding
20 calendar year;

21 (b) A list of all of its brand families that have been sold in the
22 state at any time during the current calendar year;

23 (c) Indicating by an asterisk any brand family sold in the state
24 during the preceding calendar year that is no longer being sold in the
25 state as of the date of such certification; and

26 (d) Identifying by name and address any other manufacturer of
27 such brand families in the preceding or current calendar year.
28 The nonparticipating manufacturer shall update such list thirty
29 calendar days prior to any addition to or modification of its brand
30 families by executing and delivering a supplemental certification to the
31 director.

32 (3) For a nonparticipating manufacturer, such certification shall
33 further certify:

34 (a) That such nonparticipating manufacturer is registered to do
35 business in the state or has appointed a resident agent for service of
36 process and provided notice thereof as required in subsection 1 of
37 section 196.1023;

38 (b) That such nonparticipating manufacturer has established and
39 continues to maintain a qualified escrow fund and has executed a
40 qualified escrow agreement that has been reviewed and approved by
41 the director and that governs the qualified escrow fund;

42 (c) That such nonparticipating manufacturer is in full
43 compliance with section 196.1003 and sections 196.1020 to 196.1035 and
44 any rules promulgated thereunder;

45 (d) a. The name, address, and telephone number of the financial
46 institution where the nonparticipating manufacturer has established

47 such qualified escrow fund required under section 196.1003 and all
48 rules promulgated thereunder;

49 b. The account number of such qualified escrow fund and any
50 subaccount number for the state;

51 c. The amount such nonparticipating manufacturer placed in
52 such fund for cigarettes sold in the state during the preceding calendar
53 year, the date and amount of each such deposit, and such evidence or
54 verification as may be deemed necessary by the director to confirm the
55 foregoing; and

56 d. The amount and date of any withdrawal or transfer of funds
57 the nonparticipating manufacturer made at any time from such fund or
58 from any other qualified escrow fund into which it ever made escrow
59 payments under section 196.1003 and all rules promulgated thereunder.

60 (4) A tobacco product manufacturer may not include a brand
61 family in its certification unless:

62 (a) In the case of a participating manufacturer, such
63 participating manufacturer affirms that the brand family is deemed to
64 be its cigarettes for purposes of calculating its payments under the
65 master settlement agreement for the relevant year, in the volume and
66 shares determined under the master settlement agreement; and

67 (b) In the case of a nonparticipating manufacturer, such
68 nonparticipating manufacturer affirms that the brand family is deemed
69 to be its cigarettes for purposes of section 196.1003.

70 Nothing in this section shall be construed as limiting or otherwise
71 affecting the state's right to maintain that a brand family constitutes
72 cigarettes of a different tobacco product manufacturer for purposes of
73 calculating payments under the master settlement agreement or for
74 purposes of section 196.1003.

75 (5) Tobacco product manufacturers shall maintain all invoices
76 and documentation of sales and other such information relied upon for
77 such certification for a period of five years, unless otherwise required
78 by law to maintain them for a greater period of time.

79 2. By July 1, 2007, the director shall develop and make available
80 for public inspection or publish on its website a directory listing of all
81 tobacco product manufacturers that have provided current and
82 accurate certifications conforming to the requirements of subsection 1
83 of this section and all brand families that are listed in such

84 certifications, except:

85 (1) The director shall not include or retain in such directory the
86 name or brand families of any nonparticipating manufacturer that fails
87 to provide the required certification or whose certification the director
88 determines is not in compliance with subdivisions (2) and (3) of
89 subsection 1 of this section, unless the director has determined that
90 such violation has been cured to the satisfaction of the director;

91 (2) Neither a tobacco product manufacturer nor brand family
92 shall be included or retained in the directory if the director concludes
93 in the case of a nonparticipating manufacturer that:

94 (a) Any escrow payment required under section 196.1003 for any
95 period for any brand family whether or not listed by such
96 nonparticipating manufacturer has not been fully paid into a qualified
97 escrow fund governed by a qualified escrow agreement that has been
98 approved by the director; or

99 (b) Any outstanding final judgment including interest thereon for
100 violations of section 196.1003 has not been fully satisfied for such brand
101 family and such manufacturer;

102 (3) Every stamping agent shall provide and update as necessary
103 an electronic mail address to the director for the purpose of receiving
104 any notifications that may be required by sections 196.1020 to 196.1035.

105 3. It shall be unlawful for any person to:

106 (1) Affix a stamp to a package or other container of cigarettes
107 of a tobacco product manufacturer or brand family not included in the
108 directory; or

109 (2) Sell, offer, or possess for sale in this state, or import for
110 personal consumption in this state, cigarettes of a tobacco product
111 manufacturer or brand family not included in the directory.

196.1026. 1. Any nonresident or foreign nonparticipating
2 manufacturer that has not registered to do business in this state as a
3 foreign corporation or business entity shall as a condition precedent to
4 having its brand families listed or retained in the directory appoint and
5 continually engage without interruption the services of an agent in this
6 state to act as agent for the service of process on whom all process, and
7 any action or proceeding against it concerning or arising out of the
8 enforcement of sections 196.1003 and 196.1020 to 196.1035 may be
9 served in any manner authorized by law. Such service shall constitute

10 legal and valid service of process on the nonparticipating
11 manufacturer. The nonparticipating manufacturer shall provide the
12 name, address, phone number, and proof of the appointment and
13 availability of such agent to the satisfaction of the director.

14 2. The nonparticipating manufacturer shall provide notice to the
15 director thirty calendar days prior to termination of the authority of
16 an agent and shall further provide proof to the satisfaction of the
17 director of the appointment of a new agent no less than five calendar
18 days prior to the termination of an existing agent appointment. In the
19 event an agent terminates an agency appointment, the nonparticipating
20 manufacturer shall notify the director of the termination within five
21 calendar days and shall include proof to the satisfaction of the director
22 of the appointment of a new agent.

23 3. Any nonparticipating manufacturer whose cigarettes are sold
24 in this state and who has not appointed and engaged an agent as herein
25 required shall be deemed to have appointed the secretary of state as
26 such agent and may be proceeded against in courts of this state by
27 service of process upon the secretary of state. However, the
28 appointment of the secretary of state as such agent shall not satisfy the
29 condition precedent for having the brand families of the
30 nonparticipating manufacturer included or retained in the directory.

196.1029. 1. Not later than twenty days after the end of each
2 calendar quarter and more frequently if so directed by the director,
3 each stamping agent shall submit such information as the director
4 requires to facilitate compliance with sections 196.1020 to 196.1035,
5 including but not limited to a list by brand family of the total number
6 of cigarettes or, in the case of roll your own, the equivalent stick count
7 for which the stamping agent affixed stamps during the previous
8 calendar quarter or otherwise paid the tax due for such cigarettes. The
9 stamping agent shall maintain and make available to the director all
10 invoices and documentation of sales of all nonparticipating
11 manufacturer cigarettes and any other information relied upon in
12 reporting to the director for a period of five years.

13 2. The director is authorized to disclose to the attorney general
14 any information received under sections 196.1020 to 196.1035 and
15 requested by the attorney general for purposes of determining
16 compliance with and enforcing the provisions of sections 196.1020 to

17 196.1035. The director and attorney general shall share with each other
18 the information received under section 196.1003, sections 196.1020 to
19 196.1035, or corresponding laws of other states.

20 3. The director may require at any time from the
21 nonparticipating manufacturer proof from the financial institution in
22 which such manufacturer has established a qualified escrow fund for
23 the purpose of compliance with section 196.1003 of the amount of
24 money in such fund exclusive of interest, and the amount and date of
25 each deposit to such fund, and the amount and date of each withdrawal
26 from such fund.

27 4. In addition to any other information required to be submitted
28 under sections 196.1020 to 196.1035, the director may require a
29 stamping agent or tobacco product manufacturer to submit any
30 additional information, including but not limited to samples of the
31 packaging or labeling of each brand family, as is necessary to enable
32 the director to determine whether a tobacco product manufacturer is
33 in compliance with sections 196.1020 to 196.1035.

34 5. To promote compliance with sections 196.1020 to 196.1035, the
35 director may promulgate rules requiring a tobacco product
36 manufacturer subject to the requirements of subdivision (2) of
37 subsection 1 of section 196.1023 to make the escrow deposits required
38 in quarterly installments during the year in which the sales covered by
39 such deposits are made. The director may require production of
40 information sufficient to enable the director to determine the adequacy
41 of the amount of the installment deposit.

196.1032. 1. In addition to or in lieu of any other civil or
2 criminal remedy provided by law, upon a determination that a
3 stamping agent or any person has violated subsection 3 of section
4 196.1023 or any regulation adopted under sections 196.1020 to 196.1035,
5 the director may revoke or suspend the license of any stamping agent
6 in the manner provided in subsection 3 of section 149.035, RSMo. Each
7 stamp affixed and each sale or offer to sell cigarettes in violation of
8 subsection 3 of section 196.1023 shall constitute a separate
9 violation. For each such violation, the director may also impose a civil
10 penalty in an amount not to exceed the greater of five hundred percent
11 of the retail value of the cigarettes or five thousand dollars upon a
12 determination of a violation of subsection 3 of section 196.1023 or any

13 regulations adopted thereunder.

14 2. Any cigarettes that have been sold, offered for sale, or
15 possessed for sale in this state in violation of subsection 3 of section
16 196.1023 shall be deemed contraband and such cigarettes shall be
17 subject to seizure and forfeiture as provided in chapter 149, RSMo, and
18 all such cigarettes so seized and forfeited shall be destroyed and not
19 resold.

20 3. The attorney general on behalf of the director may seek an
21 injunction to restrain a threatened or actual violation of subsection 3
22 of section 196.1023, or subsection 1 or 4 of section 196.1029 by a
23 stamping agent and to compel the stamping agent to comply with such
24 provisions. In any action brought under this section, the state shall be
25 entitled to recover the costs of investigation, costs of the action, and
26 reasonable attorney fees.

27 4. It shall be unlawful for a person to sell or distribute
28 cigarettes, or acquire, hold, own, possess, transport, import, or cause
29 to be imported cigarettes that the person knows or should know are
30 intended for distribution or sale in the state in violation of subsection
31 3 of section 196.1023. A violation of this section is a class A
32 misdemeanor.

33 5. A person who violates subsection 3 of section 196.1023 engages
34 in an unfair practice in violation of section 407.020, RSMo.

196.1035. 1. A determination of the director not to list or to
2 remove from the directory a brand family or tobacco product
3 manufacturer shall be subject to review under chapter 621, RSMo.

4 2. No person shall be issued a license or granted a renewal of a
5 license under chapter 149, RSMo, unless such person has certified in
6 writing under the penalty of perjury that such person will comply fully
7 with sections 196.1020 to 196.1035.

8 3. For the calendar year 2007, if the effective date of sections
9 196.1020 to 196.1035 is later than March 16, 2007:

10 (1) The first report of stamping agents required in subsection 1
11 of section 196.1029 shall be due thirty calendar days after such effective
12 date;

13 (2) The certification by a tobacco product manufacturer
14 described in subsection 1 of section 196.1023 shall be due forty-five
15 calendar days after such effective date; and

16 **(3) The directory described in subsection 2 of section 196.1023**
17 **shall be published or made available within one hundred thirty-five**
18 **calendar days after such effective date.**

19 **4. The director may promulgate rules necessary to effect the**
20 **purpose of sections 196.1020 to 196.1035.**

21 **5. In any action brought by the state to enforce sections 196.1020**
22 **to 196.1035, the state shall be entitled to recover the costs of**
23 **investigation, expert witness fees, costs of the action and reasonable**
24 **attorney fees.**

25 **6. If a court of competent jurisdiction determines that a person**
26 **has violated sections 196.1020 to 196.1035, the court shall order any**
27 **profits, gains, gross receipts, or other benefits from the violation to be**
28 **disgorged and paid to the state treasurer for deposit in the "Tobacco**
29 **Control Special Fund", which is hereby created. Unless otherwise**
30 **expressly provided the remedies or penalties provided by sections**
31 **196.1020 to 196.1035 are cumulative to each other and to the remedies**
32 **or penalties available under all other laws of this state.**

33 **7. If a court of competent jurisdiction finds that the provisions**
34 **of section 196.1003 and sections 196.1020 to 196.1035 conflict and cannot**
35 **be harmonized, the provisions of section 196.1003 shall control. If any**
36 **section or portion of a section in sections 196.1020 to 196.1035 causes**
37 **section 196.1003 to no longer constitute a qualifying or model statute,**
38 **as those terms are defined in the master settlement agreement, that**
39 **portion of sections 196.1020 to 196.1035 shall be invalid. If any section**
40 **or portion of a section in sections 196.1020 to 196.1035 is for any reason**
41 **held to be invalid, unlawful, or unconstitutional, such decision shall not**
42 **affect the validity of the remaining portions of sections 196.1020 to**
43 **196.1035.**

 Section B. Because immediate action is necessary to protect the economic
2 welfare of the citizens of this state, section A of this act is deemed necessary for
3 the immediate preservation of the public health, welfare, peace, and safety, and
4 is hereby declared to be an emergency act within the meaning of the constitution,
5 and section A of this act shall be in full force and effect upon its passage and
6 approval.